

118TH CONGRESS  
1ST SESSION

# S. 973

To prohibit Federal contractors from imposing racial hiring quotas,  
benchmarks, or goals.

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IN THE SENATE OF THE UNITED STATES

MARCH 23, 2023

Mr. COTTON (for himself, Mr. SCOTT of Florida, Mr. HAGERTY, and Mr. HAWLEY) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To prohibit Federal contractors from imposing racial hiring  
quotas, benchmarks, or goals.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Protecting Equal Op-  
5       portunity from ESG Act”.

6       **SEC. 2. PURPOSE.**

7       Acknowledging that distinctions between citizens  
8       solely because of their ancestry are, by their very nature,  
9       odious to a free people whose institutions are founded  
10      upon the doctrine of equality, and recognizing that exist-

1 ing regulations have failed to eradicate the use of racial  
2 hiring quotas among Federal contractors, the purpose of  
3 this Act is to require contracts with the Federal Govern-  
4 ment to include an equal opportunity clause prohibiting  
5 racial hiring quotas, benchmarks, or goals.

6 **SEC. 3. DEFINITIONS.**

7 For purposes of this Act:

8 (1) CONTRACTOR.—The term “contractor”—  
9 (A) means any person that is awarded a  
10 contract with the Federal Government or a sub-  
11 contract under such a contract, including any  
12 subcontractor (at any tier) of such person; and  
13 (B) includes a person that—  
14 (i) is a lessor or lessee; or  
15 (ii) is an employer of a worker per-  
16 forming work on a contract with the Fed-  
17 eral Government whose wages are cal-  
18 culated pursuant to a special certificate  
19 issued under section 14(c) of the Fair  
20 Labor Standards Act of 1938 (29 U.S.C.  
21 214(c)).

22 (2) EMPLOYMENT PRACTICES.—The term “em-  
23 ployment practices”—  
24 (A) means all terms and conditions of em-  
25 ployment (including of any paid or unpaid fel-

1 lowship or internship), including all practices  
2 relating to the screening, recruitment, referral,  
3 nomination, selection, training, appointment,  
4 promotion, demotion, and assignment of per-  
5 sonnel; and

6 (B) includes advertising, hiring, assign-  
7 ments, classification, discipline, layoff and ter-  
8 mination, upgrading, transfer, leave practices,  
9 rate of pay, fringe benefits, or other forms of  
10 pay or credit for services rendered and use of  
11 facilities.

12 (3) EXECUTIVE AGENCY.—The term “executive  
13 agency” has the meaning given that term in section  
14 133 of title 41, United States Code.

15 (4) NATIONAL INTEREST.—The term “national  
16 interest”—

17 (A) means a national security interest, eco-  
18 nomic interest, or public health and welfare in-  
19 terest; and

20 (B) does not include any purported inter-  
21 est in—

22 (i) racial or social justice objectives,  
23 affirmative action agendas, or any other  
24 race-based considerations; or

(ii) promoting, enabling, or excusing  
any policy, initiative, or practice of an em-  
ployer concerning—

(I) environmental, social, and governance (commonly known as “ESG”);

11                   (5) SECRETARY.—The term “Secretary” means  
12                   the Secretary of Labor.

13 SEC. 4. PROHIBITION ON IMPOSING RACIAL HIRING  
14 QUOTAS.

15       (a) IN GENERAL.—The head of each executive agency  
16 shall, except as provided in subsection (b), ensure that  
17 each contract entered into by the executive agency on or  
18 after the date of enactment of this Act includes require-  
19 ments that the contractor shall—

1 courage or require any discrimination on the basis of  
2 race; and

3 (2) not, during the performance of the contract,  
4 initiate, carry out, or enforce any system of quotas,  
5 benchmarks, or goals in regard to employment prac-  
6 tices which encourage or require any discrimination  
7 on the basis of race.

8 (b) EXCEPTION FOR LOOKBACK REQUIREMENT.—

9 Notwithstanding subsection (a), the Secretary may exempt  
10 the head of an executive agency from the requirement to  
11 include the certification described in subsection (a)(1) in  
12 a specific contract, subcontract, or purchase order if the  
13 Secretary determines that special circumstances in the na-  
14 tional interest so require.

15 **SEC. 5. REGULATIONS AND IMPLEMENTATION.**

16 (a) REGULATIONS REQUIRED.—

17 (1) DEPARTMENT OF LABOR.—Not later than  
18 90 days after the date of enactment of this Act, the  
19 Secretary shall issue such regulations as are nec-  
20 essary to implement this Act.

21 (2) FEDERAL ACQUISITION REGULATION.—Not  
22 later than 90 days after the date on which the Sec-  
23 retary issues regulations under paragraph (1), the  
24 Federal Acquisition Regulatory Council shall amend  
25 the Federal Acquisition Regulation, consistent with

1 such regulations, to provide for inclusion in any  
2 Federal procurement solicitation or contract the re-  
3 quirements under section 4.

4 (b) AGENCY IMPLEMENTATION.—Not later than 90  
5 days after the date on which the Secretary issues any reg-  
6 ulations under subsection (a)(1) and except as provided  
7 in section 4(b), the head of each executive agency shall  
8 ensure that any contract entered into by the executive  
9 agency complies with the requirements set forth in section  
10 4(a).

11 **SEC. 6. ENFORCEMENT.**

12 (a) IN GENERAL.—The Secretary shall have the au-  
13 thority to investigate potential violations of this Act and  
14 obtain compliance, including as provided in subsection (b).

15 (b) PENALTIES FOR NONCOMPLIANCE.—In the case  
16 of a contractor that violates a contract requirement under  
17 section 4—

18 (1) the relevant executive agency may cancel,  
19 terminate, or suspend (in whole or in part) the ap-  
20 plicable contract; and

21 (2) the Secretary may initiate a debarment pro-  
22 ceeding with respect to the contractor.

